

July 17, 2020

To the Board of Selectmen
Town of Gilford, New Hampshire

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Gilford, New Hampshire for the year ended December 31, 2019. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards, as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letter to you dated March 26, 2020. Professional standards also require that we communicate to you the following information related to our audit.

Significant Audit Matters

Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the Town of Gilford, New Hampshire are described in Note 1 to the financial statements. During the year ended December 31, 2019, the Town of Gilford, New Hampshire adopted and implemented GASB Statement #84 – *Fiduciary Activities*. Accordingly, the cumulative effect of the accounting change as of the beginning of the year has been reported in the financial statements and is described in Note 14 to the basic financial statements. We noted no transactions entered into by the Town of Gilford, New Hampshire during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting the governmental activities, each major fund and the aggregate remaining fund information's financial statements were:

Management's estimate of the allowance for uncollectible taxes receivable is based on taxpayer bankruptcies, abatements subsequently issued, historical collection levels, and an analysis of the collectability of individual accounts. Also, management's estimates for the allowances for uncollectible accounts receivable is based on historical collection levels and an analysis of the collectability of certain accounts. We evaluated the key factors and assumptions used to develop the allowances in determining that they are reasonable in relation to the financial statements taken as a whole. Additionally, management's estimates of the useful lives of capital assets are based upon historical records of utilization, necessary improvements and replacements. We evaluated the key factors and assumptions used to develop the depreciable useful lives of capital assets in determining that they are reasonable in relation to the financial statements taken as a whole.

Significant estimates also include actuarial assumptions used in determining pension and other postemployment benefit costs which are based on plan audited financial statements. We evaluated the assumptions used in the plan audited financial statements to determine that they are reasonable in relation to the financial statements as a whole.

Certain financial statement disclosures are particularly sensitive because of their significance to financial statement users. The most sensitive disclosure affecting the financial statements was:

As discussed in Note 2 to the basic financial statements, the Town has not implemented all provisions of GASB Statement 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. The single employer plan provisions of GASB Statement 75 were required to be implemented by the Town during the year ended December 31, 2018.

The financial statement disclosures are neutral, consistent, and clear.

Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements. Please see the attached schedule of material adjustments detected and corrected as a result of audit procedures.

Disagreements with Management

For purposes of this letter, a disagreement with management is a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

Management Representations

We have requested certain representations from management that are included in the management representation letter dated July 17, 2020.

Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the governmental unit's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the Town's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

As noted in the above, the Town did not adopt all provisions of GASB 75 – *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* during the current year which resulted in an 'Adverse' opinion on the Governmental Activities.

Other Matters

We applied certain limited procedures to management's discussion and analysis, budgetary comparison information, schedule of changes in the Town's proportionate share of the net OPEB liability, schedule of Town OPEB contributions, schedule of changes in the Town's proportionate share of the net pension liability, and schedule of Town pension contributions, which are required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

We were engaged to report on the combining nonmajor governmental fund financial statements, which accompany the financial statements but are not RSI. With respect to this supplementary information, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

Restriction on Use

This information is intended solely for the use of the Board of Selectmen and management of the Town of Gilford, New Hampshire and is not intended to be, and should not be, used by anyone other than these specified parties.

Very truly yours,

Vashon Clukay & Company PC

Town of Gilford, New Hampshire
For the Year Ended December 31, 2019
Significant Audit Adjustments

The following is a listing of the significant audit adjustments made for the year ended December 31, 2019 and have been corrected by management:

General Fund:

- To restore prior year fund balance for modified accrual basis accounting purposes in the amount of \$198,799 and allocate payments on encumbrances.
- To adjust the receivables related to the Gunstock Acres Village Water District for payments made to the District in the amount of \$260,620.
- To adjust ambulance service receivables in the amount of \$120,737 and the related allowance for uncollectable accounts in the amount of \$117,082.

AGGREGATE REMAINING FUND INFORMATION

Ambulance Fund:

- To adjust ambulance service receivables in the amount of \$80,491 and the related allowance for uncollectable accounts in the amount of \$78,055.

Sewer Fund:

- To record additional receivables for the unbilled services of 2019 in the amount of \$171,658.

**REPORT ON INTERNAL CONTROL BASED ON
AN AUDIT OF BASIC FINANCIAL STATEMENTS**

To the Board of Selectmen
Town of Gilford, New Hampshire

In planning and performing our audit of the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Gilford, New Hampshire (the Town) as of and for the year ended December 31, 2019, in accordance with auditing standards generally accepted in the United States of America, we considered the Town's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control was for the limited purpose described in the first paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This communication is intended solely for the information and use of management, the Board of Selectmen, and others within the Town, and is not intended to be, and should not be, used by anyone other than these specified parties.

Vachon Clukay & Company PC

Manchester, New Hampshire
July 17, 2020

TOWN OF GILFORD, NEW HAMPSHIRE

Financial Statements

December 31, 2019

and

Independent Auditor's Report

**TOWN OF GILFORD, NEW HAMPSHIRE
FINANCIAL STATEMENTS
December 31, 2019**

TABLE OF CONTENTS

	<u>Page(s)</u>
INDEPENDENT AUDITOR’S REPORT	
MANAGEMENT’S DISCUSSION AND ANALYSIS	i-vi
BASIC FINANCIAL STATEMENTS	
EXHIBITS:	
A Statement of Net Position	1
B Statement of Activities	2
C Balance Sheet – Governmental Funds	3
C-1 Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position	4
D Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds	5
D-1 Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	6
E Statement of Fiduciary Net Position – Fiduciary Funds	7
F Statement of Changes in Fiduciary Net Position - Fiduciary Funds	8
NOTES TO BASIC FINANCIAL STATEMENTS	9-32
REQUIRED SUPPLEMENTARY INFORMATION	
SCHEDULES:	
1 Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Budgetary Basis) – General Fund	33
2 Schedule of Changes in the Town's Proportionate Share of the Net OPEB Liability	34
3 Schedule of Town OPEB Contributions	35
4 Schedule of Changes in the Town's Proportionate Share of the Net Pension Liability	36
5 Schedule of Town Pension Contributions	37
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION	38-39

TOWN OF GILFORD, NEW HAMPSHIRE
FINANCIAL STATEMENTS
December 31, 2019

TABLE OF CONTENTS (CONTINUED)

SUPPLEMENTAL SCHEDULES		<u>Page(s)</u>
SCHEDULES:		
A	Combining Balance Sheet – Governmental Funds – All Nonmajor Funds	40
A-1	Combining Balance Sheet – Governmental Funds – All Nonmajor Special Revenue Funds	41-42
B	Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds – All Nonmajor Funds	43
B-1	Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds – All Nonmajor Special Revenue Funds	44-45

INDEPENDENT AUDITOR'S REPORT

To the Board of Selectmen
Town of Gilford, New Hampshire

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Gilford, New Hampshire (the Town), as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Basis for Adverse Opinion on Governmental Activities

As discussed in Note 2 to the financial statements, management has not recorded a liability, deferred outflows of resources, or deferred inflows of resources for the Town's single employer other post-employment benefits plan in governmental activities and, accordingly, has not recorded an expense for the current period change in that liability. Accounting principles generally accepted in the United States of America require that other post-employment benefits attributable to employee services already rendered and that are not contingent on a specific event that is outside the control of the employer and employee be accrued as liabilities and expenses as employees earn the rights to the benefits, which would increase the liabilities, deferred outflows of resources and deferred inflows of resources, reduce the net position, and change the expenses of the governmental activities. The amount by which this departure would affect the liabilities, deferred outflows of resources and deferred inflows of resources, net position, and expenses of the governmental activities is not reasonably determinable.

Adverse Opinion

In our opinion, because of the significance of the matter described in the "Basis for Adverse Opinion on Governmental Activities" paragraph, the financial statements referred to above do not present fairly, the financial position of the governmental activities of the Town of Gilford, New Hampshire, as of December 31, 2019, or the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Unmodified Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund and the aggregate remaining fund information of the Town of Gilford, New Hampshire, as of December 31, 2019, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, schedule of changes in the Town's proportionate share of the net OPEB liability, schedule of Town OPEB contributions, schedule of changes in the Town's proportionate share of the net pension liability, and schedule of Town pension contributions on pages i-vi and 33-39 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Gilford, New Hampshire's basic financial statements. The combining nonmajor governmental fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining nonmajor governmental fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor governmental fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Vashon Clukay & Company PC

Manchester, New Hampshire
July 17, 2020

**TOWN OF GILFORD, NEW HAMPSHIRE
MANAGEMENT'S DISCUSSION AND ANALYSIS
YEAR ENDING DECEMBER 31, 2019**

Presented here is the Management Discussion & Analysis Report for the Town of Gilford, NH, for the year ending December 31, 2019. Responsibility for both the accuracy of the data, and the completeness and fairness of this presentation (including all disclosures) rests with the Board of Selectmen. To the best of our knowledge and belief, the data contained herein is accurate in all material respects. We report this data in a manner designed to present fairly the Town's financial position and the results of operations of the various Town funds. All disclosures necessary to enable the reader to gain an accurate understanding of the Town's financial activities have been included.

The Board of Selectmen are responsible for establishing an accounting and internal control structure designed to ensure that the physical, data, informational, intellectual, and human resource assets of the Town are protected from loss, theft, and misuse, and to ensure that adequate accounting information is maintained and reported in conformity with generally accepted accounting principles (GAAP). The Board of Selectmen also strives to put these assets to good and effective use. We designed the Town's internal control structure to provide reasonable assurances that we attain these objectives.

Overview of the Financial Statements

The financial statements presented herein include all of the activities of the Town of Gilford, New Hampshire using the integrated approach prescribed by GASB Statement 34.

It is our intention that this discussion and analysis serve as an introduction to the Town's financial statements. The financial statements are comprised of the following three components:

1. Government-Wide Financial Statements
2. Fund Financial Statements
3. Notes to the Basic Financial Statements

Government-wide Financial Statements

The government-wide financial statements provide readers with a broad overview of the Town's finances, in a manner similar to most private-sector companies.

The Statement of Net Position presents information on all of the Town's assets, deferred outflows of resources, liabilities, and deferred inflows of resources with the remaining difference reported as net position. Over time, increases and decreases in net position may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The Statement of Activities presents information showing how the Town's net position changed during the most recent year. We take all of the current year's revenues and expenses into account regardless of when we receive cash in or pay cash out.

Fund Financial Statements

A fund is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. One can divide all the funds of the Town into two categories: governmental funds and fiduciary funds.

**TOWN OF GILFORD, NEW HAMPSHIRE
MANAGEMENT'S DISCUSSION AND ANALYSIS
YEAR ENDING DECEMBER 31, 2019**

We use governmental funds to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the year. Such information may be useful in evaluating the Town's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund Balance Sheet and the Statement of Revenues, Expenditures and Changes in Fund Balances provide a reconciliation to facilitate this comparison between the governmental activities Statement of Net Position and Statement of Activities.

The Town maintains numerous individual governmental funds. We present information separately in the governmental fund Balance Sheet and the Statement of Revenues, Expenditures and Changes in Fund Balances for the General Fund, the Town's only major fund. We combine data from all other governmental funds into a single, aggregate presentation.

The Town adopts an annual appropriation budget for its governmental funds. We provide a budgetary comparison for the General Fund to demonstrate compliance with this budget.

Fiduciary funds are used to account for resources held for the benefit of parties other than the Town. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the programs of the Town of Gilford. The Town's fiduciary funds consist of custodial funds.

Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Required Supplementary Information

The basic financial statements and accompanying notes are followed by a section of required supplementary information. This section includes a budgetary comparison schedule for the General Fund, the Town's only major governmental fund, and includes reconciliation between the statutory fund balance for budgetary purposes and the fund balance as presented in the governmental fund financial statements. Also, as required, this section also includes a schedule of changes in the Town's proportionate share of the net OPEB liability, schedule of Town OPEB contributions, schedule of changes in the Town's proportionate share of the net pension liability, and schedule of Town pension contributions.

Other Supplementary Information

Other supplementary information includes combining financial statements for nonmajor governmental funds.

**TOWN OF GILFORD, NEW HAMPSHIRE
MANAGEMENT'S DISCUSSION AND ANALYSIS
YEAR ENDING DECEMBER 31, 2019**

Government-Wide Financial Analysis

Statement of Net position

Net position of the Town of Gilford as of December 31, 2019 and 2018, is as follows:

	<u>2019</u>	<u>2018</u>
Capital assets, net	\$ 29,335,807	\$ 28,326,632
Other assets	11,767,535	11,931,538
Total Assets	<u>41,103,342</u>	<u>40,258,170</u>
Total Deferred Outflows of Resources	<u>1,040,709</u>	<u>1,653,736</u>
Long-term liabilities	14,118,359	14,554,494
Other liabilities	684,689	512,166
Total Liabilities	<u>14,803,048</u>	<u>15,066,660</u>
Total Deferred Inflows of Resources	<u>716,201</u>	<u>1,159,422</u>
Net Position:		
Net investment in capital assets	26,234,801	25,105,401
Restricted	914,357	797,606
Unrestricted	<u>(524,356)</u>	<u>(217,183)</u>
Total Net Position	<u>\$ 26,624,802</u>	<u>\$ 25,685,824</u>

Statement of Activities

Changes in net position for the years ending December 31, 2019 and 2018, are as follows:

	<u>2019</u>	<u>2018</u>
Revenues		
Program revenues:		
Charges for services	\$ 1,945,692	\$ 1,813,291
Operating grants and contributions	231,104	350,337
Capital grants and contributions	91,430	-
General revenues:		
Property and other taxes	9,479,196	9,027,424
Licenses and permits	2,257,743	2,164,702
Grants and contributions	454,726	369,193
Interest and investment earnings	341,326	196,552
Miscellaneous	<u>404,129</u>	<u>172,151</u>
Total revenues	<u>15,205,346</u>	<u>14,093,650</u>

**TOWN OF GILFORD, NEW HAMPSHIRE
MANAGEMENT'S DISCUSSION AND ANALYSIS
YEAR ENDING DECEMBER 31, 2019**

Expenses		
General government	2,444,582	2,545,215
Public safety	5,642,251	5,667,273
Highways and streets	3,354,065	2,973,762
Sanitation	1,568,825	1,407,713
Health and welfare	43,363	98,022
Culture and recreation	973,847	900,326
Conservation	60,799	59,174
Economic development	26,812	37,789
Interest and fiscal charges	106,315	67,189
Total expenses	<u>14,220,859</u>	<u>13,756,463</u>
Increase in net position before contributions to permanent fund principal and loss on disposals	984,487	337,187
Contributions to permanent fund principal	150	10,400
Loss on disposal of capital assets	<u>(45,659)</u>	<u>-</u>
Increase in net position	938,978	347,587
Net Position, beginning of year	<u>25,685,824</u>	<u>25,338,237</u>
Net Position, end of year	<u>\$ 26,624,802</u>	<u>\$ 25,685,824</u>

Town of Gilford Activities

As shown in the above statement, there was an increase in the Town's total net position of \$938,978. This increase is primarily attributable to full accrual basis revenues in excess of expenses, which includes capital assets additions in excess of current year depreciation.

The General Fund ended the year with an unassigned fund balance of \$4,905,415 or 35% of total general fund expenditures. There was an increase in unassigned fund balance of \$835,046 from last year. The increase was partially due to the impact of the restatement for GASB Statement 84. Remainder is largely due to the Town reducing the amount of fund balance to be assigned to offset the next fiscal year's, as well as a reduction in carryforward appropriations budget.

The fund balances of the Nonmajor Governmental Funds increased by a total of \$242,506 from the prior year. Activity based increases to fund balance were realized in all Nonmajor Governmental Funds, with the exception of the Drug Forfeiture Fund, which decreased due to the spending down of prior years funds received.

Basis for Adverse Opinion on Governmental Activities: Management Response

Town management has decided that the material measurement of single employer OPEB liability, as referenced in Note 2 to the basic financial statements, is not worth the costs associated with conducting such studies. Management of the Town has opined that the requirement of this GASB mandate is superfluous, irrelevant, and compliance would generate a wasteful expenditure of tax dollars which the Town does not intend to complete. Furthermore, the Town estimates the annual impact of other post-

**TOWN OF GILFORD, NEW HAMPSHIRE
MANAGEMENT'S DISCUSSION AND ANALYSIS
YEAR ENDING DECEMBER 31, 2019**

employment benefits for its single employer plan constitutes a negligible amount of money in terms of the Town's financial position.

General Fund Budgetary Highlights

During the year, the original budget for appropriations decreased by (\$903,023) due to carryforward appropriations into the subsequent year. Additionally, budgets for both appropriations and revenues increased by offsetting amounts for unanticipated revenues received from several outside sources totaling \$36,959. The Town under expended its total 2019 budget by \$681,362. Savings were realized in all functions with the exception of slight overexpending in sanitation and conservation. Contributing to the savings were changes in personnel, along with savings in health plans. Actual revenues were greater than budgeted by \$501,936. This was primarily a result of revenues of less tax overlay needed than budgeted and the sale of tax deeded property. The unassigned budgetary fund balance of the General Fund at year end was \$5,381,708, an increase of \$478,541 from the prior year balance. As noted previously in the above, the increase is largely due to the Town assigning a larger portion of unrestricted fund balance to offset subsequent year appropriations in the prior year.

Capital Assets

The Town of Gilford considers a capital asset to be an asset whose cost exceeds \$5,000 and which has a useful life of greater than one (1) year. The Town depreciates its assets using the straight-line method over the course of their estimated useful life beginning in the year of acquisition.

The total investment in capital assets for governmental activities at year end amounted to \$29,335,807 (net of accumulated depreciation), an increase of \$1,009,175 primarily due to completed construction projects within the Town. This investment in capital assets includes land, intangible assets, buildings and improvements, vehicles and equipment, and infrastructure.

Significant capital asset events during the current fiscal year included the completed construction of the Recycling Center and Pumping Station at Varney Point, beginning construction on the Old Lakeshore Road Bridge, and the purchase of a highway vehicle and fire boat.

Additional information on capital assets can be found in Note 4 of the Basic Financial Statements.

Long-term Liabilities

At the end of the current year, total general obligation debt outstanding was \$2,598,334 and capital leases payable was \$502,672. During the year ended 2019, outstanding general obligation debt increased by \$629,471 as a result of the State Revolving Loan conversion to debt, scheduled payments made on existing obligations of (\$261,151) and amortization of a related bond premium of (\$6,135). Total outstanding capital leases payable had a net increase of \$19,490 as a result of additions of \$244,023 for a new Fire Boat lease, and scheduled principal payments of (\$224,533).

The Town's other long-term obligations consist of compensated absences payable which had a net decrease in liability of (\$1,315) for the year ended December 31, 2019.

Under GASB Statement #75 – *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, the Town reports a net OPEB liability for its cost-sharing multiple employer plan, as well

**TOWN OF GILFORD, NEW HAMPSHIRE
MANAGEMENT'S DISCUSSION AND ANALYSIS
YEAR ENDING DECEMBER 31, 2019**

as the related deferred outflows and inflows of resources related to OPEB. The Town's portion of the unfunded OPEB liability as of December 31, 2019 is \$985,379.

Under GASB Statement #68 – *Accounting and Financial Reporting for Pensions*, the Town reports a net pension liability for its cost-sharing multiple employer plan, as well as the related deferred outflows and inflows of resources related to pension. The Town's portion of the unfunded pension liability as of December 31, 2019 is \$9,620,266.

See Notes 5, 6 and 7 of the Basic Financial Statements for additional information on outstanding long-term liabilities.

Economic Factors, Rates and 2019 Budget

The NH Department of Revenue Administration (DRA) sets the Annual Tax Rate for the Town of Gilford. They do so based upon the Annual Budget approved at Town Meeting adjusted for actual revenues and expenditures throughout the year. The Town collects property taxes to fund its own operations and that of School Administrative Unit #73. The property tax also pays the levy placed on the Town by Belknap County and the State of New Hampshire in the State-wide Property Tax for Education. The Town bills for property taxes semi-annually. Tax billing occurs according to the laws of the State of New Hampshire, under the supervision of the DRA. The first billing is an estimate based on the previous year's tax rate applied to the current year's assessments. The second billing utilizes the correct tax rate for the year as established by the New Hampshire DRA applied to the current year's assessment. Following is a comparison of the 2019 tax rates to the 2018 tax rates:

	<u>2019</u>	<u>2018</u>
Town rate	\$4.66	\$5.11
Local school rate	8.11	8.39
State school rate	1.88	2.17
County rate	<u>1.21</u>	<u>1.37</u>
Total rate	<u>\$15.86</u>	<u>\$17.04</u>
Assessed value (in thousands)	\$2,032,075,540	\$1,754,518,392

The Town of Gilford works to a 6-year Capital Improvement Plan. The plan contains current capital needs projections through the year 2020. The Capital Improvements Plan Committee annually reviews, adjusts and updates this plan. The resulting plan receives final review and approval through the presentation and discussion of proposed projects at public meetings and is presented to the Board of Selectmen and Budget Committee as a budget development tool.

Contacting the Town of Gilford's Board of Selectmen or Staff

This financial report provides our citizens and creditors with a general overview of the Town of Gilford's finances. It demonstrates accountability for the funds the Town receives. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Department or the Board of Selectmen, at 47 Cherry Valley Road, Gilford, NH 03249 and telephone number (603) 527-4700.

EXHIBIT A
TOWN OF GILFORD, NEW HAMPSHIRE
Statement of Net Position
December 31, 2019

	Governmental Activities
ASSETS	
Current Assets:	
Cash and cash equivalents	\$ 9,074,530
Investments	1,298,220
Taxes receivable, net	1,055,741
Accounts receivable, net	316,803
Special assessments	4,487
Prepaid expenses	17,754
Total Current Assets	<u>11,767,535</u>
Noncurrent Assets:	
Capital assets:	
Non-depreciable capital assets	14,815,341
Depreciable capital assets, net	14,520,466
Total Noncurrent Assets	<u>29,335,807</u>
Total Assets	<u>41,103,342</u>
DEFERRED OUTFLOWS OF RESOURCES	
Deferred outflows of resources related to OPEB	48,038
Deferred outflows of resources related to pensions	992,671
Total Deferred Outflows of Resources	<u>1,040,709</u>
LIABILITIES	
Current Liabilities:	
Accounts payable	408,570
Accrued expenses	275,119
Due to other governments	1,000
Current portion of bonds payable	127,252
Current portion of notes payable	108,644
Current portion of capital leases payable	147,993
Current portion of compensated absences payable	20,585
Total Current Liabilities	<u>1,089,163</u>
Noncurrent Liabilities:	
Bonds payable	1,116,577
Notes payable	1,245,861
Capital leases payable	354,679
Compensated absences payable	391,123
OPEB liability	985,379
Net pension liability	9,620,266
Total Noncurrent Liabilities	<u>13,713,885</u>
Total Liabilities	<u>14,803,048</u>
DEFERRED INFLOWS OF RESOURCES	
Property taxes collected in advance	130,749
Deferred inflows of resources related to OPEB	5,513
Deferred inflows of resources related to pensions	579,939
Total Deferred Inflows of Resources	<u>716,201</u>
NET POSITION	
Net investment in capital assets	26,234,801
Restricted	914,357
Unrestricted (deficit)	(524,356)
Total Net Position	<u>\$ 26,624,802</u>

See accompanying notes to the basic financial statements

EXHIBIT B
TOWN OF GILFORD, NEW HAMPSHIRE
Statement of Activities
For the Year Ended December 31, 2019

Functions/Programs	<u>Expenses</u>	<u>Program Revenues</u>			<u>Net (Expense) Revenue and Changes in Net Position</u>
		<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>	<u>Capital Grants and Contributions</u>	<u>Governmental Activities</u>
Governmental Activities:					
General government	\$ 2,444,582	\$ 80,307			\$ (2,364,275)
Public safety	5,642,251	717,668			(4,924,583)
Highways and streets	3,354,065	4,380	\$ 231,104	\$ 60,000	(3,058,581)
Sanitation	1,568,825	1,088,333		31,430	(449,062)
Health and welfare	43,363				(43,363)
Culture and recreation	973,847	55,004			(918,843)
Conservation	60,799				(60,799)
Economic development	26,812				(26,812)
Interest and fiscal charges	106,315				(106,315)
Total governmental activities	<u>\$ 14,220,859</u>	<u>\$ 1,945,692</u>	<u>\$ 231,104</u>	<u>\$ 91,430</u>	<u>(11,952,633)</u>
General revenues:					
Property and other taxes					9,479,196
Licenses and permits					2,257,743
Grants and contributions:					
Municipal aid					85,928
Rooms and meals tax distribution					368,206
State and federal forest land					592
Interest and investment earnings					341,326
Miscellaneous					404,129
Contributions to permanent fund principal					150
Loss on disposal of capital assets					(45,659)
Total general revenues, contributions to permanent fund principal, and loss on disposal of capital assets					<u>12,891,611</u>
Change in net position					938,978
Net Position at the beginning of year					<u>25,685,824</u>
Net Position at the end of year					<u>\$ 26,624,802</u>

See accompanying notes to the basic financial statements

EXHIBIT C
TOWN OF GILFORD, NEW HAMPSHIRE
Balance Sheet
Governmental Funds
December 31, 2019

	General Fund	Nonmajor Governmental Funds	Total Governmental Funds
ASSETS			
Cash and cash equivalents	\$ 8,954,310	\$ 120,220	\$ 9,074,530
Investments	909,328	388,892	1,298,220
Taxes receivable, net	1,027,242	28,499	1,055,741
Accounts receivable, net	84,261	232,542	316,803
Special assessments		4,487	4,487
Due from other funds		1,964,591	1,964,591
Prepaid expenses	17,754		17,754
Total Assets	<u>10,992,895</u>	<u>2,739,231</u>	<u>13,732,126</u>
DEFERRED OUTFLOWS OF RESOURCES			
Total Deferred Outflows of Resources	-	-	-
Total Assets and Deferred Outflows of Resources	<u>\$ 10,992,895</u>	<u>\$ 2,739,231</u>	<u>\$ 13,732,126</u>
LIABILITIES			
Accounts payable	\$ 343,347	\$ 65,223	\$ 408,570
Accrued expenses	247,755		247,755
Due to other governments	1,000		1,000
Due to other funds	1,964,441	150	1,964,591
Total Liabilities	<u>2,556,543</u>	<u>65,373</u>	<u>2,621,916</u>
DEFERRED INFLOWS OF RESOURCES			
Property taxes collected in advance	130,749		130,749
Uncollected property taxes	476,293		476,293
Uncollected assessment revenue		4,487	4,487
Total Deferred Inflows of Resources	<u>607,042</u>	<u>4,487</u>	<u>611,529</u>
FUND BALANCES			
Nonspendable	17,754	366,131	383,885
Restricted	368,217	180,009	548,226
Committed	1,750,537	2,115,599	3,866,136
Assigned	787,387	7,632	795,019
Unassigned	4,905,415		4,905,415
Total Fund Balances	<u>7,829,310</u>	<u>2,669,371</u>	<u>10,498,681</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$ 10,992,895</u>	<u>\$ 2,739,231</u>	<u>\$ 13,732,126</u>

See accompanying notes to the basic financial statements

EXHIBIT C-1
TOWN OF GILFORD, NEW HAMPSHIRE
Reconciliation of the Balance Sheet of Governmental Funds
to the Statement of Net Position
December 31, 2019

Total Fund Balances - Governmental Funds (Exhibit C)	\$ 10,498,681
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	29,335,807
Property taxes are recognized on an accrual basis in the statement of net position, not the modified accrual basis in the funds.	476,293
Special assessments are recognized on an accrual basis in the statement of net position, not the modified accrual basis in the funds.	4,487
Deferred outflows of resources and deferred inflows of resources that do not require or provide the use of current financial resources are not reported within the funds:	
Deferred outflows of resources related to OPEB liability	48,038
Deferred outflows of resources related to net pension liability	992,671
Deferred inflows of resources related to OPEB liability	(5,513)
Deferred inflows of resources related to net pension liability	(579,939)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds. Long-term liabilities at year end consist of:	
Bonds payable	(1,243,829)
Notes payable	(1,354,505)
Capital leases payable	(502,672)
Accrued interest on long-term obligations	(27,364)
Compensated absences payable	(411,708)
OPEB liability	(985,379)
Net pension liability	<u>(9,620,266)</u>
Net Position of Governmental Activities (Exhibit A)	<u>\$ 26,624,802</u>

See accompanying notes to the basic financial statements

EXHIBIT D
TOWN OF GILFORD, NEW HAMPSHIRE
Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the Year Ended December 31, 2019

	General Fund	Nonmajor Governmental Funds	Total Governmental Funds
Revenues:			
Taxes	\$ 9,444,037	\$ 51,540	\$ 9,495,577
Licenses and permits	2,257,743		2,257,743
Intergovernmental	685,830		685,830
Charges for services	620,249	1,325,443	1,945,692
Interest and investment income	253,890	87,436	341,326
Miscellaneous	342,575	121,704	464,279
Total Revenues	<u>13,604,324</u>	<u>1,586,123</u>	<u>15,190,447</u>
Expenditures:			
Current operations:			
General government	2,345,352	3,681	2,349,033
Public safety	4,544,368	383,478	4,927,846
Highways and streets	3,154,812		3,154,812
Sanitation	741,563	740,282	1,481,845
Health and welfare	43,071		43,071
Culture and recreation	787,010	100,021	887,031
Conservation	27,805	16,875	44,680
Economic development	26,772		26,772
Capital outlay	2,032,477	74,082	2,106,559
Debt service:			
Principal retirement	209,786	19,935	229,721
Interest and fiscal charges	78,330	11,463	89,793
Total Expenditures	<u>13,991,346</u>	<u>1,349,817</u>	<u>15,341,163</u>
Excess revenues over (under) expenditures	<u>(387,022)</u>	<u>236,306</u>	<u>(150,716)</u>
Other financing sources (uses):			
Proceeds from capital lease obligations	244,023		244,023
Transfers in	10,000	16,200	26,200
Transfers out	(16,200)	(10,000)	(26,200)
Total other financing sources (uses)	<u>237,823</u>	<u>6,200</u>	<u>244,023</u>
Net change in fund balances	(149,199)	242,506	93,307
Fund Balances at beginning of year, as restated	<u>7,978,509</u>	<u>2,426,865</u>	<u>10,405,374</u>
Fund Balances at end of year	<u>\$ 7,829,310</u>	<u>\$ 2,669,371</u>	<u>\$ 10,498,681</u>

See accompanying notes to the basic financial statements

EXHIBIT D-1

TOWN OF GILFORD, NEW HAMPSHIRE

**Reconciliation of the Statement of Revenues, Expenditures
and Changes in Fund Balances of Governmental Funds
to the Statement of Activities**

For the Year Ended December 31, 2019

Net Change in Fund Balances - Governmental Funds (Exhibit D)	\$ 93,307
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation expense in the current period.	1,060,834
Governmental funds only report the disposal of assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal. This is the amount of the loss on the disposed capital assets reduced by the actual proceeds received from the disposal.	(51,659)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	14,181
Repayment of bond and note payable principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.	229,721
Governmental funds report the effect of bond issuance premiums when debt is first issued, whereas these amounts are amortized in the statement of activities over the life of the related debt.	6,135
Repayment of principal on capital leases is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.	224,533
Proceeds from long-term obligations are reported as other financing sources in the governmental funds, but long-term obligations increase long-term liabilities in the statement of net position.	(244,023)
In the statement of activities, interest is accrued on outstanding debt, whereas in governmental funds, an interest expenditure is reported when due.	(2,125)
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.	1,315
Governmental funds report OPEB and pension contributions as expenditures. However, in the statement of activities, OPEB and pension expense reflects the change in the OPEB liability and net pension liability and related deferred outflows and inflows of resources, and does not require the use of current financial resources. This is the amount by which OPEB and pension expense differed from OPEB and pension contributions in the current period.	
Net changes in OPEB	(17,887)
Net changes in pension	(375,354)
Change in Net Position of Governmental Activities (Exhibit B)	<u>\$ 938,978</u>

See accompanying notes to the basic financial statements

EXHIBIT E
TOWN OF GILFORD, NEW HAMPSHIRE
Statement of Fiduciary Net Position
Fiduciary Funds
December 31, 2019

	Custodial Funds
ASSETS	
Cash and cash equivalents	\$ 1,368,477
Investments	7,315,801
Taxes receivable, net	<u>1,151,816</u>
Total Assets	<u>9,836,094</u>
LIABILITIES	
Due to other governments	<u>8,467,617</u>
Total Liabilities	<u>8,467,617</u>
NET POSITION	
Restricted for:	
Individuals and other governments	<u>1,368,477</u>
Total Net Position	<u>\$ 1,368,477</u>

See accompanying notes to the basic financial statements

EXHIBIT F
TOWN OF GILFORD, NEW HAMPSHIRE
Statement of Changes in Fiduciary Net Position
Fiduciary Funds
For the Year Ended December 31, 2019

	Custodial Funds
ADDITIONS:	
Contributions:	
Miscellaneous	\$ 345,163
Total Contributions	<u>345,163</u>
Investment Earnings:	
Interest income	21,499
Total Investment Earnings	<u>21,499</u>
Property tax collections for other governments	22,826,345
Motor vehicle fee collections for other governments	929,538
Total Additions	<u>24,122,545</u>
DEDUCTIONS:	
Payments of property tax to other governments	22,826,345
Payments of motor vehicle fees to other governments	929,538
Total Deductions	<u>23,755,883</u>
Change in net position	366,662
Total Net Position at the beginning of year, as restated	<u>1,001,815</u>
Total Net Position at the end of year	<u>\$ 1,368,477</u>

See accompanying notes to the basic financial statements

TOWN OF GILFORD, NEW HAMPSHIRE
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended December 31, 2019

NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Town of Gilford, New Hampshire conform to accounting policies generally accepted in the United States of America for local governmental units, except as indicated hereinafter. The following is a summary of significant accounting policies.

Financial Reporting Entity

The Town of Gilford, New Hampshire (the Town) was incorporated in 1812. The Town operates under the Town Meeting/Board of Selectmen form of government and performs local governmental functions authorized by State law.

The financial statements include those of the various departments governed by the Board of Selectmen and other officials with financial responsibility. The Town has no other separate organizational units, which meet criteria for inclusion in the financial statements as defined by the Governmental Accounting Standards Board (GASB).

Basis of Presentation

The Town's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

1. Government-Wide Financial Statements:

The statement of net position and statement of activities display information about the Town as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The statement of net position presents the financial condition of the governmental activities of the Town at year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the Town's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the Town. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the Town.

2. Fund Financial Statements:

During the year, the Town segregates transactions related to certain Town functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Town at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The fiduciary funds are reported by type.

TOWN OF GILFORD, NEW HAMPSHIRE
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)
For the Year Ended December 31, 2019

Fund Accounting

The Town uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The Town employs the use of two categories of funds: governmental and fiduciary.

1. Governmental Funds:

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources, and liabilities and deferred inflows of resources, is reported as fund balance. The following is the Town's sole major governmental fund:

The *General Fund* is the main operating fund of the Town and is used to account for all financial resources except those required to be accounted for in another fund.

2. Fiduciary Funds:

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is comprised solely of custodial funds. Custodial funds are used to account for amounts collected by the Town and remitted to other individuals or governments. These assets are therefore not available to support the Town's own programs.

Measurement Focus

1. Government-Wide Financial Statements:

The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred outflows of resources, liabilities, and deferred inflows of resources associated with the operation of the Town are included on the Statement of Net Position.

2. Fund Financial Statements:

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, deferred outflows of resources, current liabilities, and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

TOWN OF GILFORD, NEW HAMPSHIRE
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)
For the Year Ended December 31, 2019

Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Fiduciary funds also use the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue and in the presentation of expenses versus expenditures.

1. Revenues – Exchange and Non-exchange Transactions:

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the Town, available means expected to be received within sixty days of year end.

Non-exchange transactions, in which the Town receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the year for which the taxes are levied (see Note 11). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted; matching requirements, in which the Town must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the Town on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year end: property taxes, charges for services, and interest on investments.

Licenses and permits and miscellaneous revenues are recorded as revenues when received in cash because they are generally not measurable until actually received.

Grants and entitlements received before the eligibility requirements are met are recorded as advances from grantors. On governmental fund financial statements, taxes receivable that will not be collected within the available period have been reported as deferred inflows of resources.

2. Expenses/Expenditures:

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization are not recognized in governmental funds.

TOWN OF GILFORD, NEW HAMPSHIRE
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)
For the Year Ended December 31, 2019

Budgetary Data

The Town's budget represents functional appropriations as authorized by annual or special Town meetings. The Selectmen may transfer funds between operating categories as they deem necessary. The Town adopts its budget under State regulations, which differ somewhat from accounting principles generally accepted in the United States of America in that the focus is on the entire governmental unit rather than on the basis of fund types.

State law requires balanced budgets but permits the use of beginning fund balance to reduce the property tax rate. For the year ended December 31, 2019, the Town appropriated \$982,381 from surplus.

Investments

Investments are stated at their fair value in all funds. Certificates of deposit with a maturity of greater than ninety days from the date of issuance are included in investments.

Taxes Receivable

Taxes levied during the current year and prior and uncollected at December 31, 2019 are recorded as receivables net of reserves for estimated uncollectibles of \$10,000.

Accounts Receivable

Charges for services billed during the current fiscal year and prior and uncollected at December 31, 2019 are recorded as receivables net of reserves for estimated uncollectibles of \$402,189 and \$141,475 in the General Fund and the Nonmajor Governmental Funds, respectively.

Special Assessments

Assessment fees charged for sewer hook-ups during the current and prior years that will be collected in future periods are recorded as special assessments receivable and deferred inflows of resources in the governmental fund financial statements. The revenue is recognized when earned in the government-wide financial statements.

Capital Assets

General capital assets result from expenditures in the governmental funds. These assets are reported in the government-wide statement of net position, but are not reported in the fund financial statements.

All capital assets including infrastructure are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition value as of the date received. The Town maintains a capitalization threshold of \$5,000. The Town's infrastructure consists of sidewalks, sewer collection and treatment systems, and similar items. The Town is not required to retroactively report its general infrastructure. Infrastructure records have been maintained effective January 1, 2004 and are included in these financial statements. Intangible assets of the Town consist solely of land easements. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

TOWN OF GILFORD, NEW HAMPSHIRE
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)
For the Year Ended December 31, 2019

All reported capital assets except for land and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the Town's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

	<u>Description</u>	<u>Years</u>
	Intangible assets	100
	Buildings and improvements	10-150
	Vehicles and equipment	5-50
	Infrastructure	20-50

Bond Premiums

Bond premiums are amortized as a component of interest expense over the life of the related bond using the effective interest rate method. Bonds payable are reported in the accompanying financial statements gross of any applicable unamortized bond premiums.

Compensated Absences

Employees earn vacation and sick leave as they provide services. Dependent upon the department and years of service, employees earn vacation and sick pay at a rate of ten to twenty-five days per year. Pursuant to Town personnel policy and certain collective bargaining agreements, upon voluntary separation of employment from the Town, employees shall be compensated for unused sick and vacation leave (subject to certain limitations) at current rates of pay or at a rate agreed to in the collective bargaining agreements.

For governmental fund financial statements, compensated absences are reported as liabilities and expenditures as payments come due each period upon the occurrence of employee death or retirement. The entire compensated absence liability is reported on the government-wide financial statements.

Accrued Liabilities and Long-Term Obligations

Except for the obligation for certain other post-employment benefits (see Note 2), all payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current resources are reported as obligations of the funds. However, compensated absences that will be paid from governmental funds are reported as liabilities in the fund financial statements only to the extent that they are due for payment during the current fiscal year. General obligation debt and other long-term obligations that will be paid from governmental funds are recognized as a liability in the fund financial statements when due.

Postemployment Benefits Other Than Pensions (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the New Hampshire Retirement System (NHRS) OPEB Plan and additions to/deductions from NHRS's fiduciary net position have been determined on the same basis as they are reported by NHRS. For this purpose, NHRS recognizes benefit payments when due and payable in accordance with the benefit terms.

TOWN OF GILFORD, NEW HAMPSHIRE
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)
For the Year Ended December 31, 2019

Investments are reported at fair value, except for non-registered commingled funds valued at net asset value (NAV) as a practical expedient to estimate fair value.

Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the New Hampshire Retirement System (NHRS) and additions to/deductions from NHRS's fiduciary net position have been determined on the same basis as they are reported by NHRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms.

Net Position

Net position represents the difference between assets and deferred outflows of resources, and liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances on any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the Town or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted components of net position.

The Town's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

Fund Balance Policy

The Town has segregated fund balance into five classifications: Nonspendable, Restricted, Committed, Assigned, and Unassigned. The components of fund balance are defined as follows:

- ***Nonspendable Fund Balance:*** Amounts that are not in a spendable form or are required to be maintained intact.
- ***Restricted Fund Balance:*** Amounts constrained to specific purposes stipulated by external resource providers or through enabling legislation. Restrictions may be changed or lifted only with the consent of the resource providers or through enabling legislation.
- ***Committed Fund Balance:*** Includes amounts that can be used only for the specific purposes imposed by a formal action of the Town's highest level of decision making authority (the Annual Town Meeting). Commitments may be changed or lifted only by taking the same formal action that imposed the constraint originally.
- ***Assigned Fund Balance:*** Amounts the Town intends to use for specific purposes. Intent can be expressed by the Board of Selectmen or by an official to which the Board of Selectmen delegates the authority. For all governmental funds other than the General Fund, any remaining positive fund balance is to be classified as "Assigned".
- ***Unassigned Fund Balance:*** Amounts that are not obligated or specifically designated for a specified use and are available for any purpose. The residual classification of any General Fund balance is to be reported here. Any deficit balance of another governmental fund is also classified as "Unassigned".

TOWN OF GILFORD, NEW HAMPSHIRE
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)
For the Year Ended December 31, 2019

Spending Prioritizations

In circumstances where expenditures are incurred for purposes for which both restricted and unrestricted fund balance is available, restricted fund balance is considered to have been spent first. When expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications can be used, committed amounts should be reduced first, followed by assigned amounts then unassigned amounts.

Minimum Level of Unassigned Fund Balance

The Town's fund balance policy mandates the Town maintain a level of fund balance between 5% and 17% of the sum of the Town's annual budget plus the school and county appropriations, in accordance with the recommendations of the NH Department of Revenue Administration and the general accepted accounting practices recommended by the Government Finance Officers Association. To avoid the need to issue Tax Anticipation Notes, the Town shall retain a sufficient amount of unassigned fund balance in order to provide an appropriate level of cash reserves for Town operations and its obligations to the school district and county. This amount shall also include funds necessary to manage unanticipated emergencies as defined by RSA-32:11. A nominal amount of the unassigned fund balance shall be used to stabilize the municipal portion of the tax rate. This amount shall reflect a minimal sum anticipated annually, resulting from unexpended appropriations and unanticipated revenues. This nominal amount, in excess of the cash reserves noted in the previous paragraph, is established at \$200,000.

Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented in the financial statements.

Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America require management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results may differ from those estimates.

NOTE 2—STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

The Town did not implement the provisions of GASB Statement 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* as it pertains to its single employer OPEB plan. Statement 75 requires governments to account for certain other postemployment benefits (OPEB), primarily healthcare, on an accrual basis rather than on a pay-as-you-go basis. The provisions of GASB Statement 75 were required to be implemented by the Town during the year ended December 31, 2018. The Town has only implemented the provisions of GASB Statement 75 as it pertains to its cost-sharing multiple-employer defined benefit OPEB plan (see Note 6).

TOWN OF GILFORD, NEW HAMPSHIRE
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)
For the Year Ended December 31, 2019

NOTE 3—DEPOSITS AND INVESTMENTS

Deposits and investments as of December 31, 2019 are classified in the accompanying financial statements as follows:

Statement of Net Position:	
Cash and cash equivalents	\$ 9,074,530
Investments	1,298,220
Statement of Fiduciary Net Position:	
Cash and cash equivalents	1,368,477
Investments	7,315,801
	<u>\$ 19,057,028</u>

Deposits and investments at December 31, 2019 consist of the following:

Cash on hand	\$ 930
Deposits with financial institutions	12,499,490
Investments	6,556,608
	<u>\$ 19,057,028</u>

The Town's investment policy for governmental funds requires that deposits be made in federally insured banks chartered under the laws of the State of New Hampshire or the federal government with a branch within the State of New Hampshire. The Town limits its investments for governmental funds to the New Hampshire Public Deposit Investment Pool (NHPDIP), an external investment pool in accordance with New Hampshire State law and federally insured banks chartered under the laws of New Hampshire or the federal government with a branch within the State to the following investment types: money market accounts, certificates of deposit, repurchase agreements collateralized by U.S. Government Securities, all other types of interest bearing accounts, or U.S. Government notes and obligations fully guaranteed as to principal and interest by the United States government.

Responsibility for the investments of the Trust Funds is with the Board of Trustees. Investments of the library funds are at the discretion of the Library Trustees.

Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates.

The Town's investment policy for governmental funds regarding interest rate risk indicates that safety and liquidity are the primary objectives. The Trustees of Trust Funds investment policy's primary goal is safety of principal with a secondary goal of maximizing the total return, consistent with prudent investment management.

Information about the sensitivity of the fair values of the Town's investments to market interest rate fluctuations is provided by the following table that shows the distribution of investments by maturity:

TOWN OF GILFORD, NEW HAMPSHIRE
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)
For the Year Ended December 31, 2019

<u>Investment Type</u>	<u>Total</u>	<u>Remaining Maturity (in Years)</u>		
		<u>0-1 Years</u>	<u>1-5 Years</u>	<u>> 5 Years</u>
Bond mutual funds	<u>\$ 250,736</u>	<u>\$ -</u>	<u>\$ 40,592</u>	<u>\$ 210,144</u>

Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The Town's investment policy for managing credit risk is to minimize credit risk by limiting its investments to the safest types of securities and diversifying the portfolio. The Trustees of Trust Funds do not have a formal investment policy for managing exposure to credit risk.

The following are the actual ratings as of December 31, 2019, for each investment type:

<u>Investment Type</u>	<u>Rating as of Year End</u>		<u>Fair Value</u>
	<u>AAAm</u>	<u>Not Rated</u>	
State investment pool	\$ 604,188		\$ 604,188
Equity mutual funds		\$ 352,238	352,238
Bond mutual funds		250,736	250,736
Exchange traded funds		90,525	90,525
Money market mutual funds		3,121,652	3,121,652
	<u>\$ 604,188</u>	<u>\$ 3,815,151</u>	<u>\$ 4,419,339</u>

Custodial Credit Risk

Custodial credit risk for deposits is the risk that in the event of a bank failure, the Town's deposits may not be returned. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. For assurance against custodial credit risk, the Town's investment policy requires that all investment and depository instruments be collateralized with pledged securities that shall be perfected through third party custodial safekeeping and be equal to or in excess of the amount of the investment and depository instruments. The Trustees of Trust Funds do not have a formal investment policy regarding custodial credit risk.

As of December 31, 2019, uninsured and uncollateralized deposit balances in excess of federally insured limits totaled \$9,847,190.

As of December 31, 2019, Town investments in the following investment types were held by the same counterparty that was used to buy the securities:

<u>Investment Type</u>	<u>Amount</u>
Equity mutual funds	\$ 352,238
Bond mutual funds	250,736
Exchange traded funds	90,525
Money market mutual funds	3,121,652
Repurchase agreement (fully collateralized)	2,137,269
	<u>\$ 5,952,420</u>

TOWN OF GILFORD, NEW HAMPSHIRE
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)
For the Year Ended December 31, 2019

Investment in NHPDIP

The Town is a voluntary participant in the New Hampshire Public Deposit Investment Pool (NHPDIP), an external investment pool. The NHPDIP is not registered with the United States Securities and Exchange Commission as an investment company. The NHPDIP was created by state law and is administered by a public body of state, local and banking officials. Financial statements for the NHPDIP can be accessed through the NHPDIP’s website at www.NHPDIP.com.

The Town’s exposure to derivatives is indirect through its participation in the NHPDIP. The Town’s proportional share of these derivatives is not available. The fair value of the position in the investment pool is equal to the value of the pool shares.

Fair Value Measurement of Investments

The Town categorizes the fair value measurements of its investments within the fair value hierarchy established by accounting principles generally accepted in the United States. The fair value hierarchy categorizes the inputs to valuation techniques used for fair value measurement into three levels as follows (in order of priority):

- Level 1 Inputs - Inputs that reflect quoted prices (unadjusted) in active markets for identical assets or liabilities that the Town has the ability to access at the measurement date.
- Level 2 Inputs - Inputs other than quoted prices that are observable for assets or liabilities either directly or indirectly, including inputs in markets that are not considered to be active.
- Level 3 Inputs - Significant unobservable inputs.

As of December 31, 2019, the Town’s investments measured at fair value, by type, were as follows:

<u>Investment Type</u>	<u>Fair Value Measurements Using:</u>			<u>Total</u>
	<u>Level 1</u> <u>Inputs</u>	<u>Level 2</u> <u>Inputs</u>	<u>Level 3</u> <u>Inputs</u>	
Equity mutual funds	\$ 352,238			\$ 352,238
Bond mutual funds	250,736			250,736
Exchange traded funds	90,525			90,525
	<u>\$ 693,499</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 693,499</u>

Equity and bond mutual funds and exchange traded funds classified as Level 1 are valued using unadjusted quoted prices in active markets for those securities.

Investments that are measured at fair value using the net asset value per share (or its equivalent) as a practical expedient are not classified in the fair value hierarchy.

TOWN OF GILFORD, NEW HAMPSHIRE
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)
For the Year Ended December 31, 2019

NOTE 4—CAPITAL ASSETS

The following is a summary of changes in capital assets of the governmental activities:

	<u>Balance</u> <u>01/01/2019</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance</u> <u>12/31/2019</u>
Governmental activities:				
Capital assets not depreciated:				
Land	\$ 13,283,677			\$ 13,283,677
Construction in progress	1,525,410	\$ 1,531,664	\$ (1,525,410)	1,531,664
Total capital assets not being depreciated	<u>14,809,087</u>	<u>1,531,664</u>	<u>(1,525,410)</u>	<u>14,815,341</u>
Other capital assets:				
Intangible assets	1,611,901			1,611,901
Buildings and improvements	8,226,773			8,226,773
Vehicles and equipment	5,950,875	700,265	(209,755)	6,441,385
Infrastructure	2,765,856	937,024		3,702,880
Total other capital assets at historical cost	<u>18,555,405</u>	<u>1,637,289</u>	<u>(209,755)</u>	<u>19,982,939</u>
Less accumulated depreciation for:				
Intangible assets	(154,477)	(16,119)		(170,596)
Buildings and improvements	(1,506,347)	(82,699)		(1,589,046)
Vehicles and equipment	(2,547,281)	(419,142)	158,096	(2,808,327)
Infrastructure	(829,755)	(64,749)		(894,504)
Total accumulated depreciation	<u>(5,037,860)</u>	<u>(582,709)</u>	<u>158,096</u>	<u>(5,462,473)</u>
Total other capital assets, net	<u>13,517,545</u>	<u>1,054,580</u>	<u>(51,659)</u>	<u>14,520,466</u>
Total capital assets, net	<u>\$ 28,326,632</u>	<u>\$ 2,586,244</u>	<u>\$ (1,577,069)</u>	<u>\$ 29,335,807</u>

Depreciation expense was charged to governmental functions as follows:

General government	\$ 45,529
Public safety	240,131
Highways and streets	162,949
Sanitation	73,479
Culture and recreation	44,502
Conservation	16,119
Total governmental activities depreciation expense	<u>\$ 582,709</u>

The balance of assets acquired through capital lease issuances as of December 31, 2019 is as follows:

Vehicles and equipment	\$ 834,909
Less: Accumulated depreciation	<u>(105,875)</u>
	<u>\$ 729,034</u>

NOTE 5—LONG-TERM OBLIGATIONS

Changes in Long-Term Obligations

The changes in the Town's long-term obligations for the year ended December 31, 2019 are as follows:

TOWN OF GILFORD, NEW HAMPSHIRE
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)
For the Year Ended December 31, 2019

	Balance 01/01/2019	Additions	Reductions	Balance 12/31/2019	Due Within One Year
Governmental activities:					
Bonds payable	\$ 1,318,145		\$ (123,210)	\$ 1,194,935	\$ 127,252
Unamortized bond premium	55,029		(6,135)	48,894	
Total Bonds payable	1,373,174	\$ -	(129,345)	1,243,829	127,252
Notes payable	862,975	629,471	(137,941)	1,354,505	108,644
State of NH revolving loan	628,603		(628,603)	-	
Capital leases payable	483,182	244,023	(224,533)	502,672	147,993
Compensated absences payable	413,023	16,250	(17,565)	411,708	20,585
	<u>\$ 3,760,957</u>	<u>\$ 889,744</u>	<u>\$ (1,137,987)</u>	<u>\$ 3,512,714</u>	<u>\$ 404,474</u>

Payments on the bonds payable and notes payable are paid out of the General Fund and Sewer Fund, a Nonmajor Governmental Fund, as applicable. Amortization of the bond premium is recognized as a component of interest expense on the Statement of Activities (Exhibit B). Payments on capital leases are paid out of the General Fund. Compensated absences will be paid from the fund where the employee's salary is paid.

General Obligation Bonds

Bonds payable at December 31, 2019 are comprised of the following individual issues:

Description	Original Issue	Interest Rate	Maturity Date	Balance at 12/31/2019
2008 Bean Property Bonds	\$ 980,000	5.03%	December 2022	\$ 259,935
2014 Police Station Bonds	1,130,000	3.44%	August 2034	935,000
	<u>\$ 2,110,000</u>		Sub-total Bonds payable	1,194,935
			Add: <i>Unamortized bond premium</i>	48,894
			Total Bonds payable	<u>\$ 1,243,829</u>

Debt service requirements to retire general obligation bonds outstanding at December 31, 2019 are as follows:

Year Ending December 31,	Principal	Interest	Totals
2020	\$ 127,252	\$ 51,119	\$ 178,371
2021	136,581	44,494	181,075
2022	141,102	37,423	178,525
2023	55,000	32,340	87,340
2024	55,000	29,535	84,535
2025-2029	305,000	113,665	418,665
2030-2034	375,000	47,355	422,355
Sub-total Bonds payable	1,194,935	355,931	1,550,866
Add: <i>Unamortized bond premium</i>	48,894		48,894
Total Bonds payable	<u>\$ 1,243,829</u>	<u>\$ 355,931</u>	<u>\$ 1,599,760</u>

TOWN OF GILFORD, NEW HAMPSHIRE
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)
For the Year Ended December 31, 2019

General Obligation Notes

Notes payable at December 31, 2019 is comprised of the following individual issues:

<u>Description</u>	<u>Original Issue</u>	<u>Interest Rate</u>	<u>Maturity Date</u>	<u>Balance at 12/31/2019</u>
Varney Point Road Pumping Station Note	\$ 629,471	2.00%	July 2048	\$ 578,106
2018 Recycling Center Note	950,000	2.48%	December 2027	776,399
	<u>\$ 1,579,471</u>		Total Notes payable	<u>\$ 1,354,505</u>

Debt service requirements to retire the general obligation notes outstanding at December 31, 2019 are as follows:

<u>Year Ending December 31,</u>	<u>Principal</u>	<u>Interest</u>	<u>Totals</u>
2020	\$ 108,644	\$ 30,304	\$ 138,948
2021	110,950	27,599	138,549
2022	113,261	24,890	138,151
2023	115,629	22,122	137,751
2024	118,030	19,323	137,353
2025-2029	409,232	56,642	465,874
2030-2034	99,674	33,889	133,563
2035-2039	99,673	23,922	123,595
2040-2044	99,673	13,954	113,627
2045-2048	79,739	3,987	83,726
Total Notes payable	<u>\$ 1,354,505</u>	<u>\$ 256,632</u>	<u>\$ 1,611,137</u>

Capital Lease Obligations

Capital lease obligations represent lease agreements entered into for the financing of equipment acquisitions. These contracts are subject to cancellation should funds not be appropriated to meet payment obligations. Amounts are annually budgeted in the applicable functions.

The following are the individual capital lease obligations outstanding at December 31, 2019:

Fire Department vehicle, due in annual installments of \$103,639 including interest at 3.05%, through June 2020, and a final installment of \$200,000 including interest at 3.05%, due in June 2021	\$ 288,909
Fire Boat, due in annual installments of \$52,342, including interest at 2.75%, due in January 2024	201,779
Buildings and Grounds vehicle, due in annual installments of \$6,395, including interest at 4.45%, through June 2021	<u>11,984</u>
	<u>\$ 502,672</u>

TOWN OF GILFORD, NEW HAMPSHIRE
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)
For the Year Ended December 31, 2019

Debt service requirements to retire capital lease obligations outstanding at December 31, 2019 are as follows:

Year Ending December 31,	<u>Principal</u>	<u>Interest</u>	<u>Totals</u>
2020	\$ 147,993	\$ 14,384	\$ 162,377
2021	248,858	9,880	258,738
2022	50,029	2,313	52,342
2023	51,441	901	52,342
2024	4,351	10	4,361
	<u>\$ 502,672</u>	<u>\$ 27,488</u>	<u>\$ 530,160</u>

NOTE 6—OTHER POSTEMPLOYMENT BENEFITS

Plan Description

The New Hampshire Retirement System (NHRS) administers a cost-sharing multiple-employer other postemployment benefit plan (OPEB Plan). The OPEB Plan provides a medical insurance subsidy to qualified retired members.

The NHRS issues a publicly available financial report that includes financial statements and required supplementary information for NHRS. That report may be obtained by writing to New Hampshire Retirement System at 54 Regional Drive, Concord, New Hampshire 03301 or from their website at www.nhrs.org.

The OPEB Plan is divided into four membership types. The four membership types are Group II Police Officer and Firefighters, Group I Teachers, Group I Political Subdivision Employees, and Group I State Employees. The OPEB plan is closed to new entrants.

Benefits Provided

Benefit amounts and eligibility requirements for the OPEB Plan are set by state law (RSA 100-A:52, RSA 100-A:52-a and RSA 100-A:52-b), and members are designated in statute by type. The medical insurance subsidy is a payment made by NHRS to the former employer or its insurance administrator toward the cost of health insurance for a qualified retiree, his/her qualified spouse, and his/her certified dependent children with a disability who are living in the household and being cared for by the retiree. If the health insurance premium amount is less than the medical subsidy amount, then only the health insurance premium amount will be paid. If the health insurance premium amount exceeds the medical subsidy amount, then the retiree or other qualified person is responsible for paying any portion that the employer does not pay.

Group I benefits are based on creditable service, age and retirement date. Group II benefits are based on hire date, age and creditable service. Medical subsidy rates established by RSA 100-A:52 II are dependent upon whether retirees are eligible for Medicare. Retirees not eligible for Medicare may receive a maximum medical subsidy of \$375.56 for a single person plan and \$751.12 for a two-person plan. Retirees eligible for Medicare may receive a maximum medical subsidy of \$236.84 for a single person plan and \$473.68 for a two-person plan.

TOWN OF GILFORD, NEW HAMPSHIRE
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)
For the Year Ended December 31, 2019

Funding Policy

Per RSA-100-A:16, contribution rates are established and may be amended by the New Hampshire State legislature and are determined by the NHRS Board of Trustees based on an actuarial valuation. The Town's contribution rate for the covered payroll of general employees and public safety employees were 0.30% and 4.10%, respectively, through June 30, 2019, and 0.29% and 3.66%, respectively, thereafter. Contributions to the OPEB plan for the Town were \$96,642 for the year ended December 31, 2019. Employees are not required to contribute to the OPEB plan.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At December 31, 2019, the Town reported a liability of \$985,379 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2019, and the total OPEB liability used to calculate the net OPEB liability was determined by a roll forward of the actuarial valuation from June 30, 2018. The Town's proportion of the net OPEB liability was based on actual contributions by the Town during the relevant fiscal year relative to the actual contributions of all participating plan members, excluding contributions to separately finance specific liabilities of individual employers or NHRS. At June 30, 2019, the Town's proportion was approximately 0.2248 percent, which was a decrease of 0.0055 percentage points from its proportion measured as of June 30, 2018.

For the year ended December 31, 2019, the Town recognized OPEB expense of \$114,529. At December 31, 2019, the Town reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of <u>Resources</u>	Deferred Inflows of <u>Resources</u>
Differences between expected and actual experience		\$ 1,714
Net difference between projected and actual earnings on OPEB plan investments		1,107
Changes in proportion and differences between Town contributions and proportionate share of contributions		2,692
Town contributions subsequent to the measurement date	\$ 48,038	
Totals	<u>\$ 48,038</u>	<u>\$ 5,513</u>

The net amount of deferred outflows of resources and deferred inflows of resources related to OPEB is reflected as an increase to unrestricted net position in the amount of \$42,525. The Town reported \$48,038 as deferred outflows of resources related to OPEB resulting from Town contributions subsequent to the measurement date. This amount will be recognized as a reduction of the net OPEB liability in the measurement period ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense for the measurement periods as follows:

TOWN OF GILFORD, NEW HAMPSHIRE
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)
For the Year Ended December 31, 2019

<u>June 30,</u>	
2020	\$ (5,141)
2021	(735)
2022	76
2023	287
	<u>\$ (5,513)</u>

Actuarial Assumptions

The total OPEB liability was determined by a roll forward of the actuarial valuation as of June 30, 2018, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.50%
Wage inflation	3.25% (3.00% for Teachers)
Salary increases	5.60%, average, including inflation
Investment rate of return	7.25% per year, net of OPEB plan investment expense, including inflation for determining solvency contributions

Mortality rates were based on the RP-2014 healthy annuitant and employee generational mortality tables for males and females with credibility adjustments, adjusted for fully generational mortality improvements using scale MP-2015, based on the last experience study.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of the most recent actuarial experience study, which was for the period July 1, 2010 – June 30, 2015.

The long-term expected rate of return on OPEB Plan investments was selected from a best estimate range determined using the building block approach. Under this method, an expected future real return range is calculated separately for each asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return net of investment expenses by the target asset allocation percentage and by adding expected inflation. Following is a table presenting target allocations and geometric real rates of return for each asset class:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Weighted Average Long-Term Expected Real Rate of Return</u>
Domestic equity	30%	4.25-4.50%
International equity	20%	4.50-6.00%
Fixed income	25%	1.12-2.46%
Alternative investments	15%	4.86-7.90%
Real estate	10%	3.00%
Total	<u>100%</u>	

The discount rate used to measure the collective total OPEB liability as of June 30, 2019 was 7.25%. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made under the current statutes RSA 100-A:16 and RSA 100-A:53. Based on those assumptions, the OPEB Plan's fiduciary net position was projected to make all projected future benefit payments of

TOWN OF GILFORD, NEW HAMPSHIRE
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)
For the Year Ended December 31, 2019

current plan members. Therefore, the long-term expected rate of return on OPEB Plan investments was applied to all periods of projected benefit payments to determine the collective total OPEB liability.

Sensitivity of the Town's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate

The following presents the Town's proportionate share of the net OPEB liability calculated using the discount rate of 7.25 percent, as well as what the Town's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the single discount rate:

	1% Decrease <u>(6.25%)</u>	Current Discount rate <u>(7.25%)</u>	1% Increase <u>(8.25%)</u>
Net OPEB liability	\$ 1,068,793	\$ 985,379	\$ 912,897

NOTE 7—DEFINED BENEFIT PENSION PLAN

Plan Description

The Town contributes to the New Hampshire Retirement System (NHRS), a public employee retirement system that administers a single cost-sharing multiple-employer defined benefit pension plan. The plan provides service, disability, death and vested retirement allowances to plan members and beneficiaries. Benefit provisions are established and may be amended by the New Hampshire State legislature.

The NHRS issues a publicly available financial report that includes financial statements and required supplementary information for NHRS. That report may be obtained by writing to New Hampshire Retirement System at 54 Regional Drive, Concord, New Hampshire 03301 or from their website at www.nhrs.org.

Substantially all full-time state and local employees, public school teachers, permanent firefighters and permanent police officers within the State are eligible and required to participate in the Pension Plan.

The Pension Plan is divided into two membership groups. State and local employees and teachers belong to Group I. Police and firefighters belong to Group II.

Benefits Provided

Benefit formulas and eligibility requirements for the pension plan are set by State law (RSA 100-A).

Group I benefits are provided based on creditable service and average final salary for the highest of either three or five years, depending on when service commenced.

Group II benefits are provided based on age, years of creditable service and a benefit multiplier depending on vesting status as of January 1, 2012. The maximum retirement allowance for Group II members vested by January 1, 2012 (45 years of age with 20 years of service or age 60 regardless of years of creditable service) is the average final compensation multiplied by 2.5% multiplied by creditable service. For Group II members not vested by January 1, 2012 the benefit is calculated the same way but

TOWN OF GILFORD, NEW HAMPSHIRE
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)
For the Year Ended December 31, 2019

the multiplier used in the calculation will change depending on age and years of creditable service as follows:

Years of Creditable Service as of <u>January 1, 2012</u>	<u>Minimum Age</u>	<u>Minimum Service</u>	<u>Benefit Multiplier</u>
At least 3 but less than 10 years	46	21	2.4%
At least 6 but less than 8 years	47	22	2.3%
At least 4 but less than 6 years	48	23	2.2%
Less than 4 years	49	24	2.1%

Funding Policy

Covered police officers and fire employees are required to contribute 11.55% and 11.80%, respectively, of their covered salary, whereas general employees are required to contribute 7.0% of their covered salary. The Town is required to contribute at an actuarially determined rate. The Town's contribution rate for the covered payroll of police officers, fire employees, and general employees were 25.33%, 27.79%, and 11.08%, respectively, through June 30, 2019, and 24.77%, 26.43% and 10.88%, respectively, thereafter. The Town contributed 100% of the employer cost for public safety and general employees of the Town.

Per RSA-100-A:16, plan member contribution rates are established and may be amended by the New Hampshire State legislature and employer contribution rates are determined by the NHRS Board of Trustees based on an actuarial valuation. The Town's contributions to the NHRS for the year ended December 31, 2019 were \$855,447.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pension

At December 31, 2019, the Town reported a liability of \$9,620,266 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by a roll forward of the actuarial valuation from June 30, 2018. The Town's proportion of the net pension liability was based on actual contributions by the Town during the relevant fiscal year relative to the actual contributions of all participating plan members, excluding contributions to separately finance specific liabilities of individual employers or NHRS. At June 30, 2019, the Town's proportion was approximately 0.1999 percent, which was a decrease of approximately 0.0023 percentage points from its proportion measured as of June 30, 2018.

For the year ended December 31, 2019, the Town recognized pension expense of \$1,230,802. At December 31, 2019, the Town reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

TOWN OF GILFORD, NEW HAMPSHIRE
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)
For the Year Ended December 31, 2019

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 53,194	\$ 206,863
Change in assumptions	345,171	
Net difference between projected and actual investment earnings on pension plan investments		78,586
Changes in proportion and differences between Town contributions and proportionate share of contributions	159,927	294,490
Town contributions subsequent to the measurement date	<u>434,379</u>	
Totals	<u>\$ 992,671</u>	<u>\$ 579,939</u>

The net amount of deferred outflows of resources and deferred inflows of resources related to pension is reflected as an increase to unrestricted net position in the amount of \$412,732. The Town reported \$434,379 as deferred outflows of resources related to pension resulting from Town contributions subsequent to the measurement date. This amount will be recognized as a reduction of the net pension liability in the measurement period ended June 30, 2020. Other amounts reported as deferred outflows and deferred inflows of resources related to pension will be recognized as pension expense in the measurement periods as follows:

<u>June 30,</u>	
2020	\$ 319,935
2021	(240,455)
2022	(104,919)
2023	<u>3,792</u>
	<u>\$ (21,647)</u>

Actuarial Assumptions

The total pension liability was determined by a roll forward of the actuarial valuation as of June 30, 2018, using the following actuarial assumptions:

Inflation	2.50%
Wage inflation	3.25% (3.00% for Teachers)
Salary increases	5.60%, average, including inflation
Investment rate of return	7.25%, net of pension plan investment expense, including inflation

Mortality rates were based on the RP-2014 employee generational mortality tables for males and females with credibility adjustments, adjusted for fully generational mortality improvements using Scale MP-2015, based on the last experience study.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of the most recent actuarial experience study, which was for the period July 1, 2010 – June 30, 2015.

TOWN OF GILFORD, NEW HAMPSHIRE
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)
For the Year Ended December 31, 2019

The long-term expected rate of return on pension plan investments was selected from a best estimate range determined using the building block approach. Under this method, an expected future real return range is calculated separately for each asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return net of investment expenses by the target asset allocation percentage and by adding expected inflation. Following is a table presenting target allocations and geometric real rates of return for each asset class:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Weighted Average Long-Term Expected Real Rate of Return</u>
Domestic equity	30%	4.25-4.50%
International equity	20%	4.50-6.00%
Fixed income	25%	1.12-2.46%
Alternative investments	15%	4.86-7.90%
Real estate	<u>10%</u>	3.00%
Total	<u>100%</u>	

Discount Rate

The discount rate used to measure the collective pension liability was 7.25%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. For purposes of the projection, member contributions and employer contributions are projected based on the expected payroll of current members only. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the collective pension liability.

Sensitivity of the Town's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the Town's proportionate share of the net pension liability calculated using the discount rate of 7.25 percent, as well as what the Town's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the single discount rate:

	1% Decrease (6.25%)	Current Discount rate (7.25%)	1% Increase (8.25%)
Town's proportionate share of the net pension liability	\$ 12,881,933	\$ 9,620,266	\$ 6,924,525

NOTE 8—INTERFUND BALANCES AND TRANSFERS

The Town has combined the cash resources of its governmental funds. For accounting and reporting purposes, that portion of the pooled cash balance is reported in the specific fund as an interfund balance.

TOWN OF GILFORD, NEW HAMPSHIRE
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)
For the Year Ended December 31, 2019

Interfund balances at December 31, 2019 are as follows:

	Due from		Totals
	General Fund	Nonmajor Governmental Funds	
Due to Nonmajor Governmental Funds	\$ 1,964,441	\$ 150	\$ 1,964,591
	<u>\$ 1,964,441</u>	<u>\$ 150</u>	<u>\$ 1,964,591</u>

During the year, several interfund transactions occurred between funds. The various transfers were made in accordance with budgetary authorization.

Interfund transfers for the year ended December 31, 2019 are as follows:

	Transfers in	Transfers out
General Fund	\$ 10,000	\$ 16,200
Nonmajor Governmental Funds:		
Old Home Day Fund	16,200	
Sewer Fund		10,000
	<u>\$ 26,200</u>	<u>\$ 26,200</u>

NOTE 9—RESTRICTED NET POSITION

Net position of governmental activities is restricted for specific purposes at December 31, 2019 as follows:

Permanent Funds - Principal	\$ 366,131
Permanent Funds - Income	50,491
Conservation trusts	368,217
Library funds	92,640
Drug Forfeiture funds	15,513
Donation funds	21,365
	<u>\$ 914,357</u>

NOTE 10—COMPONENTS OF FUND BALANCE

The components of the Town's fund balance for its governmental funds at December 31, 2019 are as follows:

	General Fund	Nonmajor Governmental Funds	Total Governmental Funds
Nonspendable:			
Prepaid expenses	\$ 17,754		\$ 17,754
Permanent funds - Principal		\$ 366,131	366,131

TOWN OF GILFORD, NEW HAMPSHIRE
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)
For the Year Ended December 31, 2019

Restricted for:			
Conservation trusts	368,217		368,217
Permanent funds - Income		50,491	50,491
Library operations		92,640	92,640
Drug forfeiture		15,513	15,513
Donations		21,365	21,365
Committed for:			
Carryforward appropriations	59,591		59,591
Expendable trusts	1,690,946		1,690,946
Conservation commission		411,884	411,884
Sewer operations		889,364	889,364
Sewer capital cost recovery		3,900	3,900
Recreation revolving		101,120	101,120
Special details revolving		122,310	122,310
Ambulance revolving		535,906	535,906
Cemetery		51,115	51,115
Assigned for:			
Designated to offset subsequent year appropriations	587,387		587,387
Minimum offset to subsequent year tax rate	200,000		200,000
Rowe House		207	207
Old Home Day		7,425	7,425
Unassigned:			
Unassigned - General operations	4,905,415		4,905,415
	<u>\$ 7,829,310</u>	<u>\$ 2,669,371</u>	<u>\$ 10,498,681</u>

NOTE 11—PROPERTY TAXES

Taxes are levied on the assessed valuation of all taxable real property as of the prior April 1 (\$2,032,075,540 as of April 1, 2019) and are due in two installments on July 1, 2019 and December 30, 2019. Taxes paid after the due dates accrue interest at 8% per annum. Property taxes are recognized as revenue when received in cash or if available to finance current period operations (within sixty days of year-end).

Under State law, the Tax Collector obtains tax liens on properties which have unpaid taxes in the following calendar year after taxes were due for the amount of unpaid taxes, interest and costs. Priority tax liens obtained prior to April 1, 2019 accrue interest at 18% per annum. Priority tax liens obtained after April 1, 2019 accrue interest at 14% per annum. If the property is not redeemed within a two year redemption period, the property may be tax dedeed to the Town.

In accordance with State law, the Town collects taxes for the Gilford School District, Belknap County, and Gunstock Acres Village Water District, all independent governmental units, which are remitted to them as required by law. The Town also collects State of New Hampshire Education taxes, which are remitted directly to the school district. Total taxes appropriated during the year were \$20,267,617, \$2,456,065 and \$102,663, for the Gilford School District, Belknap County, and Gunstock Acres Village Water District, respectively. These taxes are recognized in these financial statements within the fiduciary funds only. The Town bears responsibility for uncollected taxes.

TOWN OF GILFORD, NEW HAMPSHIRE
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)
For the Year Ended December 31, 2019

NOTE 12—RISK MANAGEMENT

The Town is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the year ended December 31, 2019, the Town was a member of and participated in a public entity risk pool (Trust) for property and liability insurance and worker's compensation coverage. Coverage has not been significantly reduced from the prior year and settled claims have not exceeded coverage in any of the past three years.

The Trust agreements permit the Trust to make additional assessments to members should there be a deficiency in Trust assets to meet its liabilities. Accounting principles generally accepted in the United States of America require members of pools with a sharing of risk to determine whether or not such assessment is probable and, if so, a reasonable estimate of such assessment. At this time, the Trust foresees no likelihood of an additional assessment for any of the past years. Claims expenditures and liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. These losses include an estimate of claims that have been incurred but not reported. Based on the best available information there is no liability at December 31, 2019.

Property and Liability Insurance

The Trust provides certain property and liability insurance coverage to member towns, cities, and other qualified political subdivisions of New Hampshire. As a member of the Trust, the Town shares in contributing to the cost of and receiving benefit from a self-insured pooled risk management program. The program includes a Self-Insured Retention Fund from which is paid up to \$200,000 for each and every covered property, crime and/or liability loss that exceeds \$1,000, up to an aggregate of \$1,200,000. Each property loss is subject to a \$1,000 deductible. All losses over the aggregate are covered by insurance policies.

Worker's Compensation

The Trust provides statutory worker's compensation coverage to member towns, cities, and other qualified political subdivisions of New Hampshire. The Trust is self-sustaining through annual member premiums and provides coverage for the statutorily required workers' compensation benefits and employer's liability coverage up to \$2,000,000. The program includes a Loss Fund from which is paid up to \$500,000 for each and every covered claim.

NOTE 13—CONTINGENCIES

Litigation

There may be various claims and suits pending against the Town, which arise in the normal course of the Town's activities. In the opinion of Town management, any potential claims against the Town which are not covered by insurance are immaterial and would not affect the financial position of the Town.

NOTE 14—RESTATEMENT OF EQUITY

During the year ended December 31, 2019, the Town adopted Governmental Accounting Standards Board (GASB) Statement No. 84 – *Fiduciary Activities*. The impact on fund balance of the General Fund as of January 1, 2019 is as follows:

TOWN OF GILFORD, NEW HAMPSHIRE
NOTES TO BASIC FINANCIAL STATEMENTS (CONTINUED)
For the Year Ended December 31, 2019

	General <u>Fund</u>
Fund Balance - January 1, 2019 (as previously reported)	\$ 7,638,385
Amount of restatement due to:	
Implementation of GASB Statement 84	<u>340,124</u>
Fund Balance - January 1, 2019, as restated	<u>\$ 7,978,509</u>

The impact on net position of Fiduciary Funds as of January 1, 2019 from the above restatement is as follows:

	Fiduciary <u>Funds</u>
Net Position - January 1, 2019 (as previously reported)	\$ -
Amount of restatement due to:	
Implementation of GASB Statement 84	<u>1,001,815</u>
Net Position - January 1, 2019, as restated	<u>\$ 1,001,815</u>

SCHEDULE 1
TOWN OF GILFORD, NEW HAMPSHIRE
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Budgetary Basis) - General Fund
For the Year Ended December 31, 2019

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Favorable (Unfavorable)
	Original	Final		
Revenues:				
Taxes	\$ 9,218,005	\$ 9,218,005	\$ 9,427,656	\$ 209,651
Licenses and permits	2,220,710	2,220,710	2,257,743	37,033
Intergovernmental	1,480,249	600,249	685,830	85,581
Charges for services	579,940	579,940	620,249	40,309
Interest and investment income	165,000	165,000	166,336	1,336
Miscellaneous	175,090	212,049	340,075	128,026
Total Revenues	<u>13,838,994</u>	<u>12,995,953</u>	<u>13,497,889</u>	<u>501,936</u>
Expenditures:				
Current operations:				
General government	2,498,399	2,498,399	2,339,059	159,340
Public safety	4,842,272	4,846,973	4,536,615	310,358
Highways and streets	3,276,147	3,283,827	3,150,516	133,311
Sanitation	723,614	723,614	731,478	(7,864)
Health and welfare	76,564	76,564	43,071	33,493
Culture and recreation	806,567	810,670	785,113	25,557
Conservation	27,500	27,500	24,979	2,521
Economic Development	20,000	20,000	26,772	(6,772)
Capital outlay	2,515,534	1,596,027	1,564,410	31,617
Debt service:				
Principal retirement	209,771	209,771	209,786	(15)
Interest and fiscal charges	78,346	78,346	78,330	16
Total Expenditures	<u>15,074,714</u>	<u>14,171,691</u>	<u>13,490,129</u>	<u>681,562</u>
Excess revenues over (under) expenditures	<u>(1,235,720)</u>	<u>(1,175,738)</u>	<u>7,760</u>	<u>1,183,498</u>
Other financing sources (uses):				
Transfers in	220,000	100,427	100,427	-
Transfers out	<u>(369,031)</u>	<u>(369,031)</u>	<u>(369,231)</u>	<u>(200)</u>
Total other financing sources (uses)	<u>(149,031)</u>	<u>(268,604)</u>	<u>(268,804)</u>	<u>(200)</u>
Net change in fund balance	(1,384,751)	(1,444,342)	(261,044)	1,183,298
Fund balance at beginning of year				
- Budgetary Basis	<u>6,507,484</u>	<u>6,507,484</u>	<u>6,507,484</u>	<u>-</u>
Fund balance at end of year				
- Budgetary Basis	<u>\$ 5,122,733</u>	<u>\$ 5,063,142</u>	<u>\$ 6,246,440</u>	<u>\$ 1,183,298</u>

See accompanying notes to the required supplementary information

SCHEDULE 2

TOWN OF GILFORD, NEW HAMPSHIRE

Schedule of Changes in the Town's Proportionate Share of the Net OPEB Liability

For the Year Ended December 31, 2019

Measurement Period Ended	Cost-Sharing Multiple Employer Plan Information Only				
	Town's Proportion of the Net OPEB Liability	Town's Proportionate Share of the Net OPEB Liability	Town's Covered Payroll	Town's Proportionate Share of the Net OPEB Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability
June 30, 2019	0.22476140%	\$ 985,379	\$ 4,622,210	21.32%	7.75%
June 30, 2018	0.23029198%	\$ 1,054,382	\$ 4,499,514	23.43%	7.53%
June 30, 2017	0.15568057%	\$ 711,824	\$ 4,462,304	15.95%	7.91%
June 30, 2016	0.15318699%	\$ 741,586	\$ 4,249,625	17.45%	5.21%

See accompanying notes to the required supplementary information

SCHEDULE 3
TOWN OF GILFORD, NEW HAMPSHIRE
Schedule of Town OPEB Contributions
For the Year Ended December 31, 2019

Cost-Sharing Multiple Employer Plan Information Only					
<u>Year Ended</u>	<u>Contractually Required Contribution</u>	<u>Contributions in Relation to the Contractually Required Contribution</u>	<u>Contribution Deficiency (Excess)</u>	<u>Town's Covered Payroll</u>	<u>Contributions as a Percentage of Covered Payroll</u>
December 31, 2019	\$ 96,642	\$ (96,642)	\$ -	\$ 4,617,984	2.09%
December 31, 2018	\$ 103,762	\$ (103,762)	\$ -	\$ 4,592,798	2.26%
December 31, 2017	\$ 96,885	\$ (96,885)	\$ -	\$ 4,481,111	2.16%
December 31, 2016	\$ 90,483	\$ (90,483)	\$ -	\$ 4,323,953	2.09%

See accompanying notes to the required supplementary information

SCHEDULE 4

TOWN OF GILFORD, NEW HAMPSHIRE

Schedule of Changes in the Town's Proportionate Share of the Net Pension Liability

For the Year Ended December 31, 2019

<u>Measurement Period Ended</u>	<u>Town's Proportion of the Net Pension Liability</u>	<u>Town's Proportionate Share of the Net Pension Liability</u>	<u>Town's Covered Payroll</u>	<u>Town's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll</u>	<u>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</u>
June 30, 2019	0.19993676%	\$ 9,620,266	\$ 4,622,210	208.13%	65.59%
June 30, 2018	0.20225847%	\$ 9,739,155	\$ 4,499,514	216.45%	64.73%
June 30, 2017	0.21023119%	\$ 10,339,155	\$ 4,462,304	231.70%	62.66%
June 30, 2016	0.20621926%	\$ 10,965,906	\$ 4,249,625	258.04%	58.30%
June 30, 2015	0.19893695%	\$ 7,880,941	\$ 4,024,996	195.80%	65.47%
June 30, 2014	0.19060229%	\$ 7,154,420	\$ 3,735,394	191.53%	66.32%
June 30, 2013	0.19571271%	\$ 8,423,053	\$ 3,733,416	225.61%	59.81%

See accompanying notes to the required supplementary information

SCHEDULE 5
TOWN OF GILFORD, NEW HAMPSHIRE
Schedule of Town Pension Contributions
For the Year Ended December 31, 2019

<u>Year Ended</u>	<u>Contractually Required Contribution</u>	<u>Contributions in Relation to the Contractually Required Contribution</u>	<u>Contribution Deficiency (Excess)</u>	<u>Town's Covered Payroll</u>	<u>Contributions as a Percentage of Covered Payroll</u>
December 31, 2019	\$ 855,447	\$ (855,447)	\$ -	\$ 4,617,984	18.52%
December 31, 2018	\$ 871,267	\$ (871,267)	\$ -	\$ 4,592,798	18.97%
December 31, 2017	\$ 812,598	\$ (812,598)	\$ -	\$ 4,481,111	18.13%
December 31, 2016	\$ 750,180	\$ (750,180)	\$ -	\$ 4,323,953	17.35%
December 31, 2015	\$ 692,399	\$ (692,399)	\$ -	\$ 4,082,122	16.96%
December 31, 2014	\$ 652,124	\$ (652,124)	\$ -	\$ 3,937,841	16.56%
December 31, 2013	\$ 559,976	\$ (559,976)	\$ -	\$ 3,769,528	14.86%

See accompanying notes to the required supplementary information

TOWN OF GILFORD, NEW HAMPSHIRE
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
For the Year Ended December 31, 2019

NOTE 1—BUDGET TO ACTUAL RECONCILIATION

General Fund

Amounts recorded as budgetary amounts in the Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Budgetary Basis) – General Fund (Schedule 1) are reported on the basis budgeted by the Town. Those amounts differ from those reported in conformity with accounting principles generally accepted in the United States of America in the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds (Exhibit D). Property tax budgetary revenues are recognized when levied rather than when susceptible to accrual. Budgetary revenues and other financing sources and expenditures and other financing uses were adjusted for non-budgetary revenues and expenditures, non-budgetary transfers in, budgetary transfers in and out, encumbrances, and capital lease activity as follows:

	Revenues and Other Financing Sources	Expenditures and Other Financing Uses
Per Exhibit D	\$ 13,858,347	\$ 14,007,546
Difference in property taxes meeting susceptible to accrual criteria	(16,381)	
Non-budgetary revenues and expenditures	(90,054)	(217,129)
Non-budgetary transfers in	(10,000)	
Budgetary transfers in and out	100,427	353,031
Encumbrances - December 31, 2018		(40,065)
Capital lease activity	(244,023)	(244,023)
Per Schedule 1	<u>\$ 13,598,316</u>	<u>\$ 13,859,360</u>

NOTE 2—BUDGETARY FUND BALANCE

The components of the budgetary fund balance for the General Fund at December 31, 2019 are as follows:

<i>Nonspendable:</i>	
Prepaid expenses	\$ 17,754
<i>Committed for:</i>	
Carryforward appropriations	59,591
<i>Assigned for:</i>	
Designated to offset subsequent year appropriations	587,387
Minimum offset to subsequent year tax rate	200,000
<i>Unassigned:</i>	
Unassigned - General operations	5,381,708
	<u>\$ 6,246,440</u>

TOWN OF GILFORD, NEW HAMPSHIRE
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED)
For the Year Ended December 31, 2019

NOTE 3—SCHEDULE OF CHANGES IN THE TOWN'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY AND SCHEDULE OF TOWN OPEB CONTRIBUTIONS

In accordance with GASB Statement #75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, the Town is required to disclose historical information for each of the prior ten years within a schedule of changes in the Town's proportionate share of the net OPEB liability and schedule of Town OPEB contributions. The Town implemented the provisions of GASB Statement #75 during the year ended December 31, 2018. Accordingly, the historic information has only been presented for those years which information was readily available. Additional disclosures will be made in future years as additional information becomes available.

NOTE 4—SCHEDULE OF CHANGES IN THE TOWN'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY AND SCHEDULE OF TOWN PENSION CONTRIBUTIONS

In accordance with GASB Statement #68, *Accounting and Financial Reporting for Pensions*, the Town is required to disclose historical information for each of the prior ten years within a schedule of changes in the Town's proportionate share of the net pension liability, and schedule of Town pension contributions. The Town implemented the provisions of GASB Statement #68 during the year ended December 31, 2015. Accordingly, the historic information has only been presented for those years which information was readily available. Additional disclosures will be made in future years as the information becomes available.

Changes in Actuarial Assumptions

For the June 30, 2015 actuarial valuation, the New Hampshire Retirement System reduced its assumption for the investment rate of return from 7.75% to 7.25%, decreased the price inflation from 3.0% to 2.5%, decreased the wage inflation from 3.75% to 3.25%, and decreased the salary increases from 5.8% to 5.6%. Additionally, the mortality table was changed from the RP-2000 projected to 2020 with Scale AA to the RP-2014 employee generational mortality table for males and females, adjusted for mortality improvements using Scale MP-2015.

SCHEDULE A
TOWN OF GILFORD, NEW HAMPSHIRE
Combining Balance Sheet
Governmental Funds - All Nonmajor Funds
December 31, 2019

	Special Revenue <u>Funds</u>	Permanent <u>Funds</u>	Combining <u>Totals</u>
ASSETS			
Cash and cash equivalents	\$ 48,699	\$ 71,521	\$ 120,220
Investments	43,941	344,951	388,892
Taxes receivable, net	28,499		28,499
Accounts receivable, net	232,542		232,542
Special assessments	4,487		4,487
Due from other funds	<u>1,964,441</u>	<u>150</u>	<u>1,964,591</u>
Total Assets	<u>2,322,609</u>	<u>416,622</u>	<u>2,739,231</u>
DEFERRED OUTFLOWS OF RESOURCES			
Total Deferred Outflows of Resources	<u>-</u>	<u>-</u>	<u>-</u>
Total Assets and Deferred Outflows of Resources	<u>\$ 2,322,609</u>	<u>\$ 416,622</u>	<u>\$ 2,739,231</u>
LIABILITIES			
Accounts payable	\$ 65,223		\$ 65,223
Due to other funds	<u>150</u>		<u>150</u>
Total Liabilities	<u>65,373</u>	<u>\$ -</u>	<u>65,373</u>
DEFERRED INFLOWS OF RESOURCES			
Uncollected assessment revenue	<u>4,487</u>		<u>4,487</u>
Total Deferred Inflows of Resources	<u>4,487</u>	<u>-</u>	<u>4,487</u>
FUND BALANCES			
Nonspendable		366,131	366,131
Restricted	129,518	50,491	180,009
Committed	2,115,599		2,115,599
Assigned	<u>7,632</u>		<u>7,632</u>
Total Fund Balances	<u>2,252,749</u>	<u>416,622</u>	<u>2,669,371</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$ 2,322,609</u>	<u>\$ 416,622</u>	<u>\$ 2,739,231</u>

SCHEDULE A-1
TOWN OF GILFORD, NEW HAMPSHIRE
Combining Balance Sheet
Governmental Funds - All Nonmajor Special Revenue Funds
December 31, 2019

	<u>Library Fund</u>	<u>Sewer Fund</u>	<u>Conservation Commission Fund</u>	<u>Capital Cost Recovery Fund</u>	<u>Drug Forfeiture Fund</u>	<u>Rowe House Fund</u>	<u>Old Home Day Fund</u>
ASSETS							
Cash and cash equivalents	\$ 48,699						
Investments	43,941						
Taxes receivable, net			\$ 28,499				
Accounts receivable, net		\$ 197,236					
Special assessments				\$ 4,487			
Due from other funds		749,582	383,385	3,900	\$ 15,513	\$ 207	\$ 7,425
Total Assets	<u>92,640</u>	<u>946,818</u>	<u>411,884</u>	<u>8,387</u>	<u>15,513</u>	<u>207</u>	<u>7,425</u>
DEFERRED OUTFLOWS OF RESOURCES							
Total Deferred Outflows of Resources	-	-	-	-	-	-	-
Total Assets and Deferred Outflows of Resources	<u>\$ 92,640</u>	<u>\$ 946,818</u>	<u>\$ 411,884</u>	<u>\$ 8,387</u>	<u>\$ 15,513</u>	<u>\$ 207</u>	<u>\$ 7,425</u>
LIABILITIES							
Accounts payable		\$ 57,454					
Due to other funds							
Total Liabilities	<u>\$ -</u>	<u>57,454</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
DEFERRED INFLOWS OF RESOURCES							
Uncollected assessment revenue				4,487			
Total Deferred Inflows of Resources	<u>-</u>	<u>-</u>	<u>-</u>	<u>4,487</u>	<u>-</u>	<u>-</u>	<u>-</u>
FUND BALANCES							
Restricted	92,640				15,513		
Committed		889,364	411,884	3,900			
Assigned						207	7,425
Total Fund Balances	<u>92,640</u>	<u>889,364</u>	<u>411,884</u>	<u>3,900</u>	<u>15,513</u>	<u>207</u>	<u>7,425</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$ 92,640</u>	<u>\$ 946,818</u>	<u>\$ 411,884</u>	<u>\$ 8,387</u>	<u>\$ 15,513</u>	<u>\$ 207</u>	<u>\$ 7,425</u>

(continued)

SCHEDULE A-1
TOWN OF GILFORD, NEW HAMPSHIRE
Combining Balance Sheet
Governmental Funds - All Nonmajor Special Revenue Funds
December 31, 2019
(continued)

	<u>Recreation Fund</u>	<u>Donations Fund</u>	<u>Special Details Revolving Fund</u>	<u>Ambulance Revolving Fund</u>	<u>Cemetery Fund</u>	<u>Total Nonmajor Special Revenue Funds</u>
ASSETS						
Cash and cash equivalents						\$ 48,699
Investments						43,941
Taxes receivable, net						28,499
Accounts receivable, net			\$ 2,365	\$ 32,941		232,542
Special assessments						4,487
Due from other funds	\$ 101,379	\$ 21,761	119,945	510,079	\$ 51,265	1,964,441
Total Assets	<u>101,379</u>	<u>21,761</u>	<u>122,310</u>	<u>543,020</u>	<u>51,265</u>	<u>2,322,609</u>
DEFERRED OUTFLOWS OF RESOURCES						
Total Deferred Outflows of Resources	-	-	-	-	-	-
Total Assets and Deferred Outflows of Resources	<u>\$ 101,379</u>	<u>\$ 21,761</u>	<u>\$ 122,310</u>	<u>\$ 543,020</u>	<u>\$ 51,265</u>	<u>\$ 2,322,609</u>
LIABILITIES						
Accounts payable	\$ 259	\$ 396		\$ 7,114		\$ 65,223
Due to other funds					\$ 150	150
Total Liabilities	<u>259</u>	<u>396</u>	<u>\$ -</u>	<u>7,114</u>	<u>150</u>	<u>65,373</u>
DEFERRED INFLOWS OF RESOURCES						
Uncollected assessment revenue						4,487
Total Deferred Inflows of Resources	-	-	-	-	-	<u>4,487</u>
FUND BALANCES						
Restricted		21,365				129,518
Committed	101,120		122,310	535,906	51,115	2,115,599
Assigned						7,632
Total Fund Balances	<u>101,120</u>	<u>21,365</u>	<u>122,310</u>	<u>535,906</u>	<u>51,115</u>	<u>2,252,749</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$ 101,379</u>	<u>\$ 21,761</u>	<u>\$ 122,310</u>	<u>\$ 543,020</u>	<u>\$ 51,265</u>	<u>\$ 2,322,609</u>

SCHEDULE B
TOWN OF GILFORD, NEW HAMPSHIRE
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds - All Nonmajor Funds
For the Year Ended December 31, 2019

	Special Revenue <u>Funds</u>	Permanent <u>Funds</u>	Combining <u>Totals</u>
Revenues:			
Taxes	\$ 51,540		\$ 51,540
Charges for services	1,325,443		1,325,443
Interest and investment income	28,629	\$ 58,807	87,436
Miscellaneous	121,554	150	121,704
Total Revenues	<u>1,527,166</u>	<u>58,957</u>	<u>1,586,123</u>
Expenditures:			
Current operations:			
General government	983	2,698	3,681
Public safety	383,478		383,478
Sanitation	740,282		740,282
Culture and recreation	100,021		100,021
Conservation	16,875		16,875
Capital outlay	74,082		74,082
Debt service:			
Principal retirement	19,935		19,935
Interest and fiscal charges	11,463		11,463
Total Expenditures	<u>1,347,119</u>	<u>2,698</u>	<u>1,349,817</u>
Excess revenues over (under) expenditures	<u>180,047</u>	<u>56,259</u>	<u>236,306</u>
Other financing sources (uses):			
Transfers in	16,200		16,200
Transfers out	(10,000)		(10,000)
Total other financing sources (uses)	<u>6,200</u>	<u>-</u>	<u>6,200</u>
Net change in fund balances	186,247	56,259	242,506
Fund balances at beginning of year	<u>2,066,502</u>	<u>360,363</u>	<u>2,426,865</u>
Fund balances at end of year	<u>\$ 2,252,749</u>	<u>\$ 416,622</u>	<u>\$ 2,669,371</u>

SCHEDULE B-1

TOWN OF GILFORD, NEW HAMPSHIRE

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Governmental Funds - All Nonmajor Special Revenue Funds

For the Year Ended December 31, 2019

	Library Fund	Sewer Fund	Conservation Commission Fund	Capital Cost Recovery Fund	Drug Forfeiture Fund	Rowe House Fund	Old Home Day Fund
Revenues:							
Taxes			\$ 51,540				
Charges for services		\$ 800,361					
Interest and investment income	\$ 6,393		7,671		\$ 321	\$ 4	\$ 314
Miscellaneous	33,262						21,955
Total Revenues	<u>39,655</u>	<u>800,361</u>	<u>59,211</u>	<u>\$ -</u>	<u>321</u>	<u>4</u>	<u>22,269</u>
Expenditures:							
Current operations:							
General government							
Public safety					6,000		
Sanitation		740,282					
Culture and recreation	25,233						37,914
Conservation			16,875				
Capital outlay		14,082					
Debt service:							
Principal retirement		19,935					
Interest and fiscal charges		11,463					
Total Expenditures	<u>25,233</u>	<u>785,762</u>	<u>16,875</u>	<u>-</u>	<u>6,000</u>	<u>-</u>	<u>37,914</u>
Excess revenues over (under) expenditures	<u>14,422</u>	<u>14,599</u>	<u>42,336</u>	<u>-</u>	<u>(5,679)</u>	<u>4</u>	<u>(15,645)</u>
Other financing sources (uses):							
Transfers in							16,200
Transfers out		(10,000)					
Total other financing sources (uses)	<u>-</u>	<u>(10,000)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>16,200</u>
Net change in fund balances	14,422	4,599	42,336	-	(5,679)	4	555
Fund balances at beginning of year	<u>78,218</u>	<u>884,765</u>	<u>369,548</u>	<u>3,900</u>	<u>21,192</u>	<u>203</u>	<u>6,870</u>
Fund balances at end of year	<u>\$ 92,640</u>	<u>\$ 889,364</u>	<u>\$ 411,884</u>	<u>\$ 3,900</u>	<u>\$ 15,513</u>	<u>\$ 207</u>	<u>\$ 7,425</u>

(continued)

SCHEDULE B-1

TOWN OF GILFORD, NEW HAMPSHIRE

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Governmental Funds - All Nonmajor Special Revenue Funds

For the Year Ended December 31, 2019

(continued)

	Recreation Fund	Donations Fund	Special Details Revolving Fund	Ambulance Revolving Fund	Cemetery Fund	Total Nonmajor Special Revenue Funds
Revenues:						
Taxes						\$ 51,540
Charges for services	\$ 43,743		\$ 333,352	\$ 146,415	\$ 1,572	1,325,443
Interest and investment income	1,975		1,797	9,143	1,011	28,629
Miscellaneous		\$ 66,187			150	121,554
Total Revenues	<u>45,718</u>	<u>66,187</u>	<u>335,149</u>	<u>155,558</u>	<u>2,733</u>	<u>1,527,166</u>
Expenditures:						
Current operations:						
General government		983				983
Public safety		1,982	313,676	61,820		383,478
Sanitation						740,282
Culture and recreation	36,804	70				100,021
Conservation						16,875
Capital outlay		60,000				74,082
Debt service:						
Principal retirement						19,935
Interest and fiscal charges						11,463
Total Expenditures	<u>36,804</u>	<u>63,035</u>	<u>313,676</u>	<u>61,820</u>	<u>-</u>	<u>1,347,119</u>
Excess revenues over (under) expenditures	<u>8,914</u>	<u>3,152</u>	<u>21,473</u>	<u>93,738</u>	<u>2,733</u>	<u>180,047</u>
Other financing sources (uses):						
Transfers in						16,200
Transfers out						(10,000)
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>6,200</u>
Net change in fund balances	8,914	3,152	21,473	93,738	2,733	186,247
Fund balances at beginning of year	<u>92,206</u>	<u>18,213</u>	<u>100,837</u>	<u>442,168</u>	<u>48,382</u>	<u>2,066,502</u>
Fund balances at end of year	<u>\$ 101,120</u>	<u>\$ 21,365</u>	<u>\$ 122,310</u>	<u>\$ 535,906</u>	<u>\$ 51,115</u>	<u>\$ 2,252,749</u>